

*Part de l'Accord fédéral-provincial  
de développement rural  
[general publication]*

Government  
Publications

# **LOWER ST. LAWRENCE, GASPÉ AND ÎLES DE LA MADELEINE AREA OF QUEBEC**

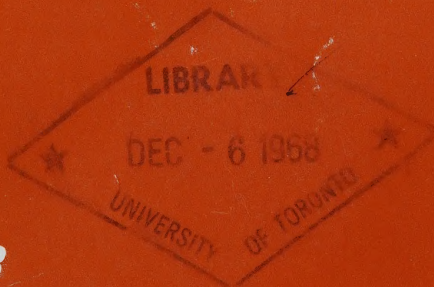
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**Federal-Provincial  
Rural Development  
Agreement**

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**1968**



**DEPARTMENT OF FORESTRY AND RURAL DEVELOPMENT  
CANADA**



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**AN AGREEMENT  
COVERING THE IMPLEMENTATION OF A  
COMPREHENSIVE RURAL DEVELOPMENT PLAN  
FOR THE LOWER ST. LAWRENCE, GASPÉ  
AND ÎLES DE LA MADELEINE AREA**

Published under the authority of the  
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Rural Development  
Ottawa, 1968

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# **AGREEMENT COVERING THE IMPLEMENTATION OF A COMPREHENSIVE RURAL DEVELOPMENT PLAN FOR THE LOWER ST. LAWRENCE, GASPÉ AND ÎLES DE LA MADELEINE AREA**

## **INTRODUCTION**

In 1963, under the terms of an offer of the Federal Government, the Province of Quebec requested ARDA funds to cover 50% of the cost of preparing a comprehensive rural development plan for the Lower St. Lawrence, Gaspé and Îles-de-la-Madeleine region of Quebec. The program was to be a vast experiment in rural planning and social animation to develop the economy and the morale of one of the largest areas of extreme poverty in Canada.

To undertake the program, the Government of Quebec established an agency called the Bureau d'Aménagement de l'Est du Québec (BAEQ), giving it full powers to hire staff, conduct research and work with the local people. During the period to 1965 this agency spent close to \$4 million; about half on research and half on a massive program of social animation. In addition to the professional staff which, at times, exceeded 40 people, the agency worked with and exchanged views with literally hundreds of local committees. The work culminated in a 10-volume report which was presented to the Government of Québec in the summer of 1966.

Since that time, the governments of Canada and Québec have reviewed and tested the findings and recommendations of the report; identified the programs and roles which departments and agencies of both levels of government must undertake; considered and approved the policy changes required to meet the needs of the program; and developed and adapted the administrative structure to ensure effective implementation and the continued and active participation of the population.

The results of this work are embodied in the Agreement and Program Guide which follows. This Agreement, signed pursuant to the Canada Fund for Rural Economic Development Act (FRED),

draws on many federal and provincial programs for personnel and financing, and on the FRED fund for supplemental financing to accelerate and adapt these programs and to implement new programs as required to meet the needs of the area.

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AGREEMENT  
COVERING THE IMPLEMENTATION OF A  
COMPREHENSIVE RURAL DEVELOPMENT PLAN  
FOR THE LOWER ST. LAWRENCE, GASPÉ  
AND ÎLES DE LA MADELEINE AREA

MEMORANDUM OF AGREEMENT made this twenty-sixth day of May  
nineteen hundred and sixty-eight

BETWEEN

THE GOVERNMENT OF CANADA  
(Hereinafter referred to as "Canada") represented  
by the Minister of Forestry  
and Rural Development of Canada

OF THE FIRST PART

AND

THE GOVERNMENT OF QUEBEC  
(Hereinafter referred to as "Quebec") represented  
by the Minister of Intergovernmental Affairs of Quebec

OF THE SECOND PART

WHEREAS the Lower St. Lawrence, Gaspé and Îles de la Madeleine area, hereinafter referred to as "the Area", is a rural zone, which has experienced widespread low income, has substantial adjustment problems and has recognized development potential;

AND WHEREAS, after an extensive study of the resources and needs of the Area, undertaken under the ARDA Federal-Provincial Agreement, Quebec has decided to implement a development plan to promote the economic and social development of the Area, to increase income and employment opportunities and to raise standards of living;

AND WHEREAS Quebec has requested Canada to share in the costs of the Plan as provided for by the *Fund for Rural Economic Development Act*, 14-15 Elizabeth II, chapter 41, hereinafter referred to as "the Act";

AND WHEREAS Canada and Quebec have agreed to co-operate in implementing the Plan;

AND WHEREAS His Excellency the Governor-in-Council, by Order-in-Council

has authorized the Minister of Forestry and Rural Development to execute this Agreement on behalf of Canada;

AND WHEREAS His Excellency, the Lieutenant Governor-in-Council, by Order-in-Council

has authorized the Minister of Intergovernmental Affairs to execute this Agreement on behalf of Quebec;

NOW, THEREFORE it is agreed by and between the Parties hereto as follows:

1. Definitions

(a) Area:

The area of Eastern Quebec described on the map attached hereto as Schedule A, and comprising the provincial electoral districts of Kamouraska, Rivière-du-Loup, Témiscouata, Rimouski, Matane, Matapédia, Bonaventure, Gaspé South, Gaspé North and the Îles-de-la-Madeleine shall be designated as the Special Rural Development Area under this Agreement, as defined in section 5 (b) of the Act.

(b) Development Strategy:

The means, as outlined in Schedule B, by which the objectives of the Agreement will be achieved in the Special Rural Development Area.

(c) Plan:

The over-all design for implementing the development strategy.

(d) Program:

The proposed steps for the implementation of a major sector of the Plan.

(e) Project:

An undertaking, with specific objectives, that forms a self-contained unit within the framework of a program.

2. This general Agreement in no way will prejudice any re-arrangement of functions which might otherwise be agreed to by the Parties.

3. The implementation of the Development Plan, as defined in section 5 (a) of the said Act, and the sharing of costs as provided for in Schedule C, shall form the subject matter of this Agreement.

4. Canada and Quebec shall agree to co-operate jointly and with the residents of the Area in the development of the Area and particularly in achieving the following aims:

- (a) Modernizing the basic traditional industries (agriculture, fisheries, forestry) to provide the workers in these industries with more stable employment and, as far as possible, with remuneration equal to that in the same industries in other parts of Quebec;
- (b) Creating new dynamic activities for industry, mining and tourism that are capable of absorbing, as much as possible, the manpower displaced by the modernization of traditional activities;
- (c) Launching a manpower redeployment program to provide the necessary occupational and geographical mobility;
- (d) Accelerating urbanization by regrouping the population in a few adequately equipped urban centres;
- (e) Setting up the facilities and infrastructures required to ensure the success of the Plan;
- (f) Establishing a coherent institutional framework consistent with the requirements of a concerted development policy for the Area.

5. The Development Plan, as outlined in the Development Strategy hereto attached as Schedule B, includes a series of sectoral programs which shall be implemented by means of specific projects.

6. All programs, as well as all projects undertaken for the implementation of a sectoral program, shall be in conformity with the Development Strategy and the objectives of the Plan.

7. The two Parties shall recognize the *Conseil régional de développement de l'Est du Québec Inc.*, as the privileged regional interlocutor, as long as, in their opinion, this participation and consultation agency is truly representative of the Area population; and they shall give the *Conseil* the opportunity to express its views concerning the implementation of the Development Strategy.

8. The two Parties agree to exchange, on request or on their own authority, any information relating to the Plan, any program and project thereof.

9. Subject to this Agreement and to the funds being assigned by the Legislature of Quebec, Quebec shall contribute in respect of the hereto attached Plan, no more than the sum of \$46,495,000. Of this sum, no more than \$36,945,000 shall be spent on programs and projects requiring a federal cost share. Quebec shall be responsible for all other costs, including operating costs and other costs not specifically provided for in this Agreement, or not a part of on-going federal programs, both during, and subsequent to, the life of this Agreement. The components of the said sum are set forth in the parts of this Agreement and in the Summary of Cost Sharing hereto attached as Schedule C.

10. Subject to all the terms and conditions of this Agreement and subject to funds being made available by the Parliament of Canada, either in the Fund for Rural Economic Development, hereinafter referred to as "the Fund", or in the annual appropriations of contributing departments, the aggregate sum which Canada shall contribute in respect to programs and projects under this Agreement shall not exceed \$212,295,000 from all sources, including the Fund and the Federal-Provincial Rural Development Agreement (1965-70) entered into between Canada and Quebec pursuant to the *Agricultural and Rural Development Act*. Of this aggregate sum, no more than \$88,145,000 will be allocated to the programs and projects which will require cost sharing by Quebec, but the portion of this amount chargeable to the Fund shall in no case exceed \$83,495,000, and Canada agrees that the Comptroller of the Treasury shall encumber this full amount from the Fund to meet expenses incurred under this Agreement. The components of the said \$212,295,000 and the sources thereof, are set forth in the Parts of the present Agreement, and in the Summary of Cost Sharing hereto attached as Schedule C.

11. The total allotment made to Quebec by Canada under the *Federal-Provincial Rural Development Agreement (1965-70)* will be reduced by \$2,700,000.

12. This Agreement shall commence on, and take effect from, the date on which it becomes signed by both Canada and Quebec,



and no costs incurred before April 1, 1968 shall be eligible or considered for payment under this Agreement. This Agreement shall terminate on March 31, 1973 and no program or project shall be approved after this date and no claim for a contribution made in respect of any program or project under this Agreement, or part of the Plan under this Agreement, shall be paid unless it is received by Canada within one year following the expiry date.

13. In the event that Canada and Quebec decide that this Agreement should be amended or extended, it may be reviewed at any time and, if necessary, with the approval of the Governor-in-Council and the Lieutenant Governor-in-Council, it may be amended or extended; but, in any event, the Agreement shall be reviewed before March 31, 1970.

14. Except for acts of God, Quebec shall save harmless and indemnify Canada for and against any and all liability, loss, damages or expenses, which may be suffered or created as a result of implementing the programs or projects included in the Development Plan and for the implementation of which Canada is not directly responsible hereunder.

15. Canada and Quebec agree that, in carrying out the provincial projects under the Development Plan, the laws of Quebec governing working conditions shall apply.

16. No Senator, member of the House of Commons or member of the Legislature of Quebec shall hold, enjoy or be admitted to any share or part of any contract, agreement, commission or benefit arising out of any project under this Agreement.

17. Canada and Quebec agree to employ persons and award contracts related to any program or project under this Agreement, without discrimination by reason of race, national origin, colour, religion or political affiliation.

## **Part I**

### **Administration**

18. The purpose of this part is to establish the management process that will ensure effective and continuous co-operation between Canada, Quebec and their respective agencies in well-integrated elaboration and execution of the programs necessary for the implementation of the Plan.

19. Quebec shall establish an administrative structure for the implementation of the Plan, the main elements of which are:

- (a) A Plan Co-ordinator who shall have at his disposal the planning and administrative staff required for co-ordinating the activities of a Regional Administrative Conference. The Plan Co-ordinator shall be responsible for the administrative control of the programs and projects implemented by Quebec.
- (b) A Regional Administrative Conference consisting of representatives of the Quebec departments involved in the implementation of the Plan. This Administrative Conference shall be presided over by the Plan Co-ordinator or his delegate.

20. Canada shall establish an administrative structure for the implementation of the Plan, the main element of which is a Plan Administrator, responsible for liaison and program co-ordination between the agencies of Canada administering the programs included in the Plan or the activities of which affect the implementation of the Plan. The Plan Administrator shall form and preside over co-ordination committees consisting of representatives of the departments or agencies of Canada involved in the implementation of programs or projects. He shall work directly with the Plan Co-ordinator.

21. There shall be established a Federal-Provincial Liaison Committee, consisting of at least six governmental representatives, with both Canada and Quebec having equal numerical representation. The Liaison Committee shall guide the activities of the Management Committee. The Liaison Committee shall approve all projects, recommend all programs and budgets, evaluate the management and the implementation rate of the Plan in terms of objectives, performance and priorities; it shall also suggest, if required, amendments to be made to this Agreement.

22. The Management Committee, consisting of the Plan Co-ordinator and the Plan Administrator, shall be responsible for the actual management of the Plan. The Management Committee shall determine the research work necessary for the preparation of new programs, review programs and projects at important stages of their formulation and recommend their budgets to the Liaison

Committee. The Management Committee shall report to the Liaison Committee and shall be responsible for recommending budgets and modifications necessary to the implementation of the annual parts of the Plan.

23. The Liaison Committee shall recommend annually, and not later than the first of November, estimates of costs for implementing the Plan for the fiscal year beginning the first of April next following. Before the first of May of each year, the Liaison Committee shall prepare a forecast of estimated expenditures for the period of time remaining in the Agreement.

24. The *Conseil régional de développement*, which is an advisory body, shall have at its disposal a staff which will enable it to fulfill adequately its participation, animation and representation functions. The *Conseil* shall work closely with the Plan Co-ordinator and the Plan Administrator.

25. A program shall be established to ensure that the people of the Area receive complete information of the Plan, its objectives and the opportunities it offers.

26. Canada and Quebec shall keep records of all expenditures made pursuant to this Agreement and shall support such expenditures with the proper documents. Canada and Quebec upon request shall make these records and relevant documents available to auditors appointed by the other.

27. Subject to this Agreement, for expenditures which can be debited to the Fund, Canada shall reimburse Quebec from the Fund for allowable expenditures which are made by Quebec for approved projects under this Agreement, upon the submission by Quebec of a claim in a mutually agreed manner and form, certified by a senior official of Quebec and bearing a Quebec audit certificate. Notwithstanding this requirement, Canada may make annual advance payments, at the request of Quebec, based on the estimated expenses to be incurred by Quebec during the year with respect to the implementation of investment programs or projects. These anticipated payments, however, must not exceed 70 per cent of Canada's contribution to those programs or projects. At the end of the fiscal year, the unused balance of the advance payments, if any, shall be reimbursed to Canada.

28. The allowable expenditures include only direct costs related to approved projects. No indirect cost is allowable unless it is approved by both Parties. The salaries of permanent employees of Quebec or its agencies are allowable only when those employees work full-time, specifically and directly on approved projects for a continuing period of one month or more.

29. All programs and projects approved under this Agreement shall stipulate the distribution of any revenue accruing to Canada and Quebec from programs and projects.

30. Canada shall contribute to the projects provided for under paragraphs 19, 24 and 25, 75 per cent of the cost, or \$3,750,000, whichever is the lesser.

## **Part II**

### **Modernization of the Basic Sectors**

31. The purpose of this part is to implement programs designed to rehabilitate agriculture, fishing and forestry in the Area. The necessary structural changes shall be undertaken to accelerate the current evolution in order to provide employment at incomes comparable to those enjoyed by people engaged in similar sectors in other parts of Quebec. These action programs are based on a knowledge of the resources involved and their potential, the delimitation of the zones of exploitation and the relationships between the main factors susceptible to improvements in their economic value (transportation, existing facilities, markets, manpower, etc.).

### **Agriculture**

32. To provide for the transfer to other uses of cultivated land which is not suitable for agriculture, and to develop viable farm units or land suitable for agriculture, Quebec shall implement a program for the acquisition and consolidation of land. A revolving fund not exceeding \$8,000,000 will be established for this purpose.

33. In the marginal agricultural zones, Quebec shall take steps to compensate the property owners and shall propose a basis for, or a rate of, compensation for this purpose.



34. Quebec shall implement an up-grading program for agronomists and technicians working in the Area and for increasing the staff required for establishing production and farm management groups.

35. A specialized subcommittee of the Quebec Agricultural Research Council, of which two representatives of the Management Committee shall be members, shall be responsible for recommending an agricultural research and technical development program for the Area. Part of this developmental research may be carried out on the model farms designated by Quebec.

36. Quebec shall implement a program for rationalizing operations of the farm supply services and the industries processing agricultural products.

37. Canada shall contribute to the projects mentioned:

- (a) Under paragraph 32, 75 per cent of the revolving fund, or \$6,000,000, whichever is the lesser;
- (b) Under paragraph 33, 75 per cent of the cost of compensation, or \$2,250,000, whichever is the lesser;
- (c) Under paragraphs 32 and 33, 75 per cent of the administration costs, or \$750,000, whichever is the lesser;

In no circumstances shall Canada contribute to the cost of land purchased at a price exceeding \$100 an acre or the cost of agricultural development and improvement which exceeds \$50 an acre.

38. Canada shall contribute to the projects provided for under paragraph 34, 75 per cent of the cost, or \$1,575,000, whichever is the lesser.

39. Canada shall contribute to the projects provided for under paragraph 35, 75 per cent of the cost, or \$1,312,000, whichever is the lesser.

40. Canada shall contribute to the projects provided for under paragraph 36, 75 per cent of the cost, or \$2,250,000, whichever is the lesser.

## **Forestry**

41. Quebec shall implement a program designed to ensure effective management of the forest resources in the Area.

42. Quebec shall implement a program for the acquisition and consolidation of private forests and forest concessions.

43. Quebec shall undertake to establish an experimental forest and demonstration forests.

44. Quebec shall implement a program of reforestation and silviculture in the Area.

45. Canada shall contribute to the projects provided for under paragraph 41, 60 per cent of the cost, or \$900,000, whichever is the lesser.

46. Canada shall contribute to the projects provided for under paragraph 42, 50 per cent of the cost, or \$6,140,000, whichever is the lesser.

47. Canada shall contribute to the projects provided for under paragraph 44, 60 per cent of the cost, or \$1,320,000, whichever is the lesser.

## **Fisheries**

48. Canada and Quebec shall implement a program providing for the reorganization and development of the offshore fishing infrastructure.

49. Quebec may undertake a program to provide supplementary assistance for conversion and construction of offshore fishing vessels.

50. In order to promote offshore fishing, to develop fishing for new species and gradually to eliminate the traditional inshore fishing, Canada and Quebec shall formulate programs to facilitate:

- (a) the training of the required personnel, the development of fish processing methods and the organization of the marketing;
- (b) the elimination of small processing plants and, possibly, the buying back of inshore fishing licences and equipment.

51. Canada and Quebec shall form a Joint Research and Technical Development Committee responsible for ensuring the closest co-operation between Canada and Quebec research agencies; a development group shall be established to prepare a detailed program of the required projects.

52. Canada shall contribute to the projects provided for under paragraph 48 and implemented by Quebec, 60 per cent of the cost, or \$2,880,000, whichever is the lesser.

53. Canada shall contribute to the projects mentioned:

- (a) under paragraph 50a, 60 per cent of the cost, or \$1,406,000, whichever is the lesser.
- (b) under paragraph 50b, 75 per cent of the cost, or \$1,050,000, whichever is the lesser.
- (c) under paragraph 51, 60 per cent of the cost, or \$510,000, whichever is the lesser.

### **Part III**

#### **Recreation and Tourism**

54. The purpose of this Part is to create new dynamic activities in the tourism sector by developing an infrastructure in the Area that will enhance the value of its tourist attractions and permit an increase in the returns from tourism.

55. To this end, Canada shall undertake to develop a park in the Forillon Peninsula. The land shall be acquired by Quebec and leased, free of charge, to Canada for a period and under conditions acceptable to both Parties.

56. Quebec shall implement programs of land acquisition and the development of parks, tourist centres and stop-overs, and of salmon river development.

57. Canada and Quebec shall implement a tourist promotion program underlining the advantages of the Area.

58. Canada shall contribute to projects provided for under paragraphs 56 and 57 and implemented by Quebec, 75 per cent of the cost, or \$9,225,000, whichever is the lesser.

## **Part IV**

### **Development of Human and Social Resources**

59. The purpose of this part is to offer to the population of the Area increased services for up-grading, counselling, training and occupational reclassification both inside and outside the Area.

60. There shall be established:

- (a) A program to provide counselling, development and occupational reclassification services;
- (b) A social development services fund not exceeding \$5,000,000.

61. Canada and Quebec shall increase their respective efforts relating to placement services, occupational training, subsistence allowances, up-grading courses for adults and mobility grants.

62. Quebec shall implement a program to construct residences attached to the training centres.

63. Canada shall contribute to the projects provided for:

- (a) under paragraph 60a, 80 per cent of the cost, or \$12,080,000, whichever is the lesser.
- (b) under paragraph 60b, 80 per cent of the fund, or \$4,000,000, whichever is the lesser.

64. Canada shall contribute to projects provided for under paragraph 62, according to the terms and conditions of the National Housing Act (1954), in conformity with the Agreements entered into between Central Mortgage and Housing Corporation and the Quebec Housing Corporation.

## **Part V**

### **Urbanization**

65. The purpose of this part is to assist families who voluntarily move to jointly approved centres and to help these centres to develop the services required to accommodate the people availing themselves of the mobility programs.

66. Quebec shall implement a program of urban planning assistance in the Area.



67. Quebec may implement a program of grants to approved municipalities to help them to carry out infrastructure development projects.

68. Quebec will implement a program whereby the head of a family will be eligible for a grant, the amount of which will be according to the number of his dependents, but shall not exceed \$2,400, less mobility grants, if applicable, when more than 80 per cent of the population living in, or serviced by, existing centres decide to move to approved centres.

69. Quebec may implement a program whereby a relocation grant of \$1,000 will be made to families who voluntarily sell their land and move to approved centres. The relocation grant will not apply to those who are eligible for the grant shown in paragraph 68, or the manpower mobility grant shown in paragraph 61.

70. In the approved centres, Quebec may implement, through its municipalities or other public or semi-public agencies, a program which provides for the acquisition of land, installation of services, construction of housing for sale or rental, and home improvement loans.

71. Canada shall contribute to projects provided for under paragraph 66, 75 per cent of the cost, or \$825,000, whichever is the lesser.

72. Canada shall contribute to projects provided for under paragraph 67, 50 per cent of the cost, or \$2,500,000, whichever is the lesser.

73. Canada shall contribute to projects provided for under paragraphs 68 and 69, 80 per cent of the cost, or \$4,800,000, whichever is the lesser.

74. Canada shall contribute to projects provided for under paragraph 70, through loans and subsidies under the National Housing Act (1954), and share part of the losses incurred under the provisions of the Act, up to a maximum contribution of \$7,312,000, in conformity with the Agreements entered into between Central Mortgage and Housing Corporation and the Quebec Housing Corporation.

## **Part VI**

### **Transportation**

75. The purpose of this part is to improve the transportation network that is indispensable to the realization of the economic potential of the Area.

76. Quebec shall implement a program for construction of access roads to mining resources, and a program of improvement of the regional road network.

77. Canada and Quebec shall undertake a joint transportation study, including air and sea transportation and the connections between the Iles de la Madeleine and the rest of Quebec.

78. Canada shall contribute to projects provided for under paragraph 76:

- (a) With respect to the access roads to designated mining areas, 75 per cent of the cost, or \$5,400,000, whichever is the lesser;
- (b) With respect to the improvement of the regional road network, 60 per cent of the cost, or \$4,800,000, whichever is the lesser.

## **Part VII**

### **Research**

79. The purpose of this part is to establish a permanent research system needed to keep the Plan dynamic and adapted to the development requirements, as well as to measure its effects on the Area.

80. Quebec shall establish research arrangements and facilities relevant to the proper working of the Plan.

81. Canada and Quebec shall implement a research program to assure and evaluate the impact of the Plan on the Area.

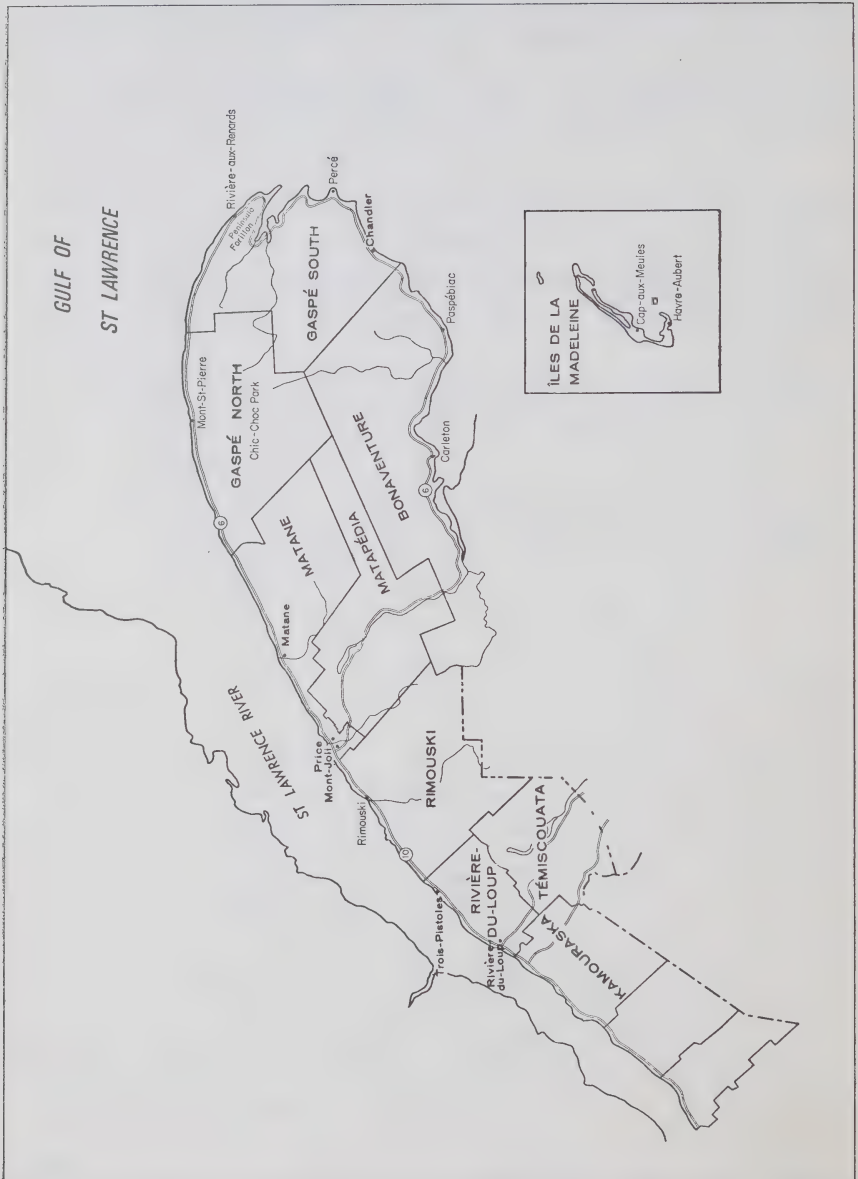
82. Canada shall contribute to projects provided for under paragraphs 80 and 81, 75 per cent of the cost, or \$3,300,000, whichever is the lesser.

In the Presence of                      } Signed on behalf of Canada

In the Presence of } Signed on behalf of Quebec

## Schedule A

Map Showing the Location Affected by the Agreement Covering  
a Comprehensive Rural Development Plan for Lower St. Lawrence,  
Gaspé and Îles de la Madeleine





## **Schedule B**

### **Development Strategy**

#### **I—GENERAL AIMS OF THE PLAN**

The main objectives of the Plan are, as far as possible:

- (1) the optimum utilization of resources consistent with the requirements of the Quebec and Canadian economies;
- (2) the improvement of the labour force in order to:
  - (a) facilitate effective movement of the surplus labour force to outside the Area,
  - (b) facilitate optimum utilization of resources and secure incomes comparable with those in the same sectors elsewhere in Quebec;
- (3) the creation in the Area of viable industries and services related to:
  - (a) the potentials of the regional economy,
  - (b) the role that the Area will play on the basis of its resources, infrastructure, human potential and geographical location;
- (4) the establishment of the infrastructure required to achieve the preceding objectives.

#### **II—BASIC PRINCIPLES OF THE PLAN**

The main thrust of this Plan is to change the economic structure of the Area to meet the requirements of a modern economy and, in particular:

- (1) to bring about structural changes in the resource sectors through phasing out obsolete units and creating new and dynamic enterprises;
- (2) to increase the development opportunities in the fields of industry, services and other related sectors;
- (3) to improve and develop the existing infrastructure in order to:

- (a) modernize and rationalize operations in the resource sectors,
  - (b) meet long-term needs in the fields of transportation, urbanization and industrial services,
  - (c) assist in the development of tourism;
- (4) to balance supply and demand in the labour market by:
- (a) raising the standards of education and training to enable the labour force to possess the required qualifications inside and outside the Area,
  - (b) assisting the mobility of population,
  - (c) assisting those people who, because of their age especially, cannot benefit from education, training, and mobility programs, and who will remain unemployable,
  - (d) providing counselling and information services required to carry out (a), (b) and (c).

The over-riding requirement for applying this policy is the establishment of an implementing mechanism to ensure:

- (1) co-ordination between departments and agencies at both levels of government;
- (2) development and management of detailed programs and projects;
- (3) evaluation of the progress of the Plan; and
- (4) adaptation of policy, programs and projects in the light of unforeseen changes.

The active participation of the people is a prerequisite to the success of the Plan.

## **Programs**

### **1. ADMINISTRATION**

The Comprehensive Rural Development Plan for the St. Lawrence, Gaspé and Îles de la Madeleine area is a joint federal-provincial undertaking. Successful implementation of the Plan necessitates the creation of a mechanism to ensure federal-provincial consultation. This mechanism will consist of an administrative structure and of a joint procedure for the formulation, approval and control of programs and projects.

## Administrative Structure

### (a) *Liaison Committee*

Heading the administrative structure, a Federal-Provincial Liaison Committee will be established, consisting of at least six persons with equal representation from each government. This Liaison Committee will meet not less than twice a year to re-examine the objectives of the programs and evaluate the progress of the implementation of the Plan. The Committee will recommend all programs, approve all projects and annual budgets and financial forecasts, examine the suitability and success of programs and projects and, where required, recommend modifications designed to improve the over-all implementation of the Plan. This Committee will also guide the work of the Management Committee.

### (b) *Management Committee*

This Committee, consisting of the Plan Co-ordinator and the Plan Administrator, will facilitate the intergovernmental co-operation and co-ordination required in implementing the Plan. Specifically, the Management Committee, under the guidance of the Liaison Committee, will have to define priorities in research and in preparing programs and projects, and review and guide the preparation of programs and projects at important stages of their formulation. It will also be responsible for the continuous operation of the Plan.

### (c) *Plan Co-ordinator*

The Prime Minister of Quebec will assume the entire responsibility for the administration of programs or projects implemented by Quebec. He has appointed a Plan Co-ordinator. The latter or his delegate will preside over a Regional Administrative Conference, consisting of representatives of the Quebec departments involved directly or indirectly in the implementation of the Plan. He will collaborate with the Plan Administrator. Quebec intends to implement the parts of the Plan which fall

within its jurisdiction by assigning responsibility for carrying out the various programs to the department or agency most closely concerned.

The Plan Co-ordinator will have at his disposal an administrative staff. He will be responsible for co-ordinating programs among the agencies of Quebec, preparing and controlling the administrative aspects of the programs and projects implemented by Quebec.

(d) *Plan Administrator*

The over-all responsibility for administration and implementation of the Plan at the federal level will rest with the Minister of Forestry and Rural Development. The Minister has appointed a Plan Administrator who will establish and preside over co-ordinating committees, consisting of representatives of the federal departments involved in the implementation of the Plan.

The Plan Administrator will be responsible for securing program co-ordination and co-operation between agencies of Canada which administer programs contained in the Plan, or whose activities in the Area affect the implementation of the Plan. He will co-operate directly with the Plan Co-ordinator.

## **Joint Formulation of Programs and Projects**

The programs and projects will be reviewed by the Management Committee during the important stages of their formulation by the departments of the Government of Canada or Quebec, or by planning staff of the Plan Co-ordinator.

## **Joint Approval of the Programs**

Following their formulation, the programs will be recommended to the Liaison Committee by the Management Committee. The Liaison Committee may reject, change or recommend the programs for approval to the Government of Quebec and the Government of Canada.



## **Joint Approval of Projects**

Within the framework of a program approved by the Government of Canada and the Government of Quebec, projects may be devised. Following their formulation, the projects will be recommended to the Liaison Committee by the Management Committee. The Liaison Committee may reject, change or approve the projects.

## **Participation and Information**

The Plan has been designed in co-operation with the people of the Area. To be fully effective, it must have their continuing co-operation and support. To ensure this, the people must understand the objectives of the Plan and be able to participate in its implementation.

To obtain the effective participation of the people of the Area, Canada and Quebec recognize the Area Development Council as the privileged interlocutor. The Council will act as an advisory agency to the Liaison Committee. The Plan Administrator and the Plan Co-ordinator will also be in touch with the Area Council. The Council will assume the general functions of participation, animation and representation of the people.

The people must know well the objectives of the Plan, and the opportunities and options offered to them. To this end, an effective information program will be set up.

## **2. AGRICULTURE**

The objective of this part of the Agreement is to obtain effective use of the land presently in agriculture. Specifically it is to:

- (a) transfer to other uses land presently being farmed but not suitable for agriculture;
- (b) develop viable farms on land suited to agriculture; that is to say the establishment on these lands of farmers with the management capability and financial means to allow them to obtain a sufficient income to develop their farms according to the new conditions in the agricultural sector.

The attainment of these objectives will necessarily depend upon a close tie between programs under this part and programs of occupational training, mobility, urbanization and social welfare as outlined in other parts of the Agreement.

### ***Program 2.1***

#### **Rationalization of Use of Land Presently in Farming**

The success of this program during the term of the Agreement will require that access to other sectors of employment be made easier for some 4,000 farmers. Thus it will be possible to improve and reallocate for farming 200,000 acres of abandoned but potentially fertile land. In view of the inactive market for land and since the volume of transactions will have to be controlled, a fund shall be established for the public acquisition of farms for reorganization, improvement, rental, resale or transfer to other uses.

To give effect to this program, suitable machinery will be established to carry out or to ensure the integration of the following functions.

- (a) Classification of zones intended for agriculture based on:
  - (i) delimitation of land suitable for agriculture and of a sufficient size to ensure efficiency in the provision of public services, supplies and market facilities;
  - (ii) the possibility of establishing types of farming which research and experimentation show to be best adapted to the geographical and economic environment of each zone.
- (b) Establishment, on the basis of research and experience, of more accurate estimates of the number and type of viable farms in the Area.
- (c) Identification and acquisition, with the consent of the owners, of farms outside the agricultural zones with a view to devoting them to conservation or other uses.
- (d) Identification and acquisition, with the consent of the owners, of farms within the agricultural zones which are required to consolidate holdings, and acquisition on an offer to purchase basis of any farm that they agree to sell to the public agency.

- (e) Improvement of lands purchased within the zones through removal of derelict structures, fence rows, etc., and through the provision of drainage and other improvements, which can be demonstrated to be profitable for a re-organized, well-managed farm.
- (f) Re-organization of such lands into parcels for sale or lease to farmers with demonstrated farming capability or willingness to take farm management training; such transactions should result in the creation of farms of a sufficient size for viable operations of the type considered best suited to the particular zone.
- (g) Systemizing information so as to enable farmers included in the program to use fully the credit facilities available through banks or ongoing provincial and federal credit programs.
- (h) Development of liaison services with officers responsible for manpower training, mobility and welfare programs, to ensure that farmers selling their land are made fully aware of all services available to them under other parts of this Agreement.

### *Cost*

To carry out the provisions of the part of this program related to better use of farm land, a revolving fund will be built up to a maximum of \$8 million. Payments will be made out of this fund for acquisition of land suitable for agriculture and for such improvements as may be undertaken. Receipts from sales or leases will be credited to the fund.

It is intended that land acquired and improved will be leased or resold. The minimum sale price will be the cost of acquisition, less the value of unusable buildings, plus 75% of the cost of improvements, up to a total improvement cost not exceeding \$50 per acre. The loss on the operation of the fund resulting from these write-offs is estimated at \$5 million. The cost of acquiring farms on which the land will be diverted to other uses is estimated to be \$3 million, and will be covered by a separate allocation, not tied to the revolving fund. In addition, it is estimated that \$1 million will be

required to administer this program. In total, commitments for this program will amount to \$12 million with a net non-recoverable cost of \$9 million.

## ***Program 2.2***

### **Technical and Managerial Upgrading of Farmers**

The program for rationalizing the use of land presently in farming will affect virtually all of the farmers presently living in the Area. In the non-farm zones and marginal parishes, all residents will be offered the opportunity to sell their farms and to take advantage of relocation grants, moving allowances, training and other measures to assist them in moving out of these zones. The Social Development Services, described hereunder, will advise the residents in order to make their transfer as easy and useful as possible.

Within the viable agricultural zones, apart from the regular manpower training program and mobility grants, no special efforts will be made to encourage the outward movement of farm families. The first step, once the areas have been clearly defined, will be to attempt to identify those who might wish to sell their land, and those who have the capability and interest to expand and improve their farming operations.

Farmers who sell their land will be able to retain the use of their houses, with one or two acres of land, and stay in the district either to retire, to work as hired labour or to draw welfare. Alternatively, they may move out on their own or through the manpower program if they are eligible. Those who choose to remain in farming will be able to take advantage of the intensive technical and farm management training to be offered through the manpower program, and through the up-grading services of the Quebec Department of Agriculture working in conjunction with the Social Development Services.

An accurate estimate of the numbers likely to be involved in the various aspects of the program will have to await the clear definition of the agricultural zones and an analysis of the results of the early counselling efforts. However, for the purpose of estimating the financial and administrative requirements in the various aspects of the program, a rough estimate has been made of the numbers who are likely to be involved in these programs.



Of the 10,000 farmers in the Area, approximately 3,000 are presently on land which is unsuitable for agriculture. These people will be encouraged to move, either to the major centres in the Area for training or welfare programs, or to occupations outside the Area. Of the balance of 7,000 farmers presently living in areas which will be zoned for continuing agriculture, it is estimated that approximately one-half are over the age of 45. Many of these people may wish to retire in the Area or receive extension assistance to help them make improvements in their existing farm operations. It may be expected that of the 3,000 farmers under the age of 45, about one-half will decide in favour of a technical and vocational training which will enable them to earn their living in an employment other than agriculture, and are likely to leave the Area for productive employment elsewhere. This would indicate that approximately 1,500 farmers would be interested in devoting themselves to intensive farming, in improving their technical training and in participating in the farm land reallocation program.

To accomplish this, the following measures and projects will be required.

- (a) Use will be made of the social development teams and the extension service of the Quebec Department of Agriculture to inform the farm population of the alternative opportunities available to them. Farmers will be identified according to the various choices that they make.
- (b) Those who choose to leave their farms, will be guided by the teams to the manpower counsellors service and to the reception facilities organized in the major urban centres.
- (c) For those who choose to remain in agriculture and wish to take advantage of vocational training, a program of intensive farm management training will be organized. The Quebec Department of Agriculture will set up management groups as instruments of continuous and permanent training.
- (d) To ensure the provision of enough skilled agronomists and technicians to assist in planning the training program for groups of farmers who can participate in the on-farm training, and to provide the necessary follow-up services

and dissemination of new technical information, assistance will be provided for up-grading the skills and enlarging the staff of the regional office of the Production and Development Branch of the Quebec Department of Agriculture. The objective of this program is to provide additional training and up-grading for the 12 agronomists and technicians in the Area, through courses, seminars and tours, to strengthen their technical knowledge and skills in group leadership. In addition, funds are to be made available to provide for the training and salaries of 24 new agronomists and technicians over the first three years of the program. They will, on completion, take up residence in the Area as part of the staff of the regional agricultural extension service.

### *Cost*

The cost of training skilled staff for the regional office, at an average of \$2,000 per man per year, will amount to \$120,000, with salaries and travelling expenses amounting to \$1,980,000. The cost of management courses for 1,500 farmers, at an average of \$500 each, will amount to \$750,000. The allowances for 12 weeks of training will amount to \$1,260,000. The costs of both management courses and allowances are borne by the Canada Department of Manpower and Immigration. The total cost of this will be \$4,110,000 over the five-year period.

### ***Program 2.3***

#### **Research and Development in the Agricultural Sector**

A special subcommittee of the Quebec Agricultural Research Council, consisting of specifically designated representatives of the Management Committee and the Canada and Quebec departments of agriculture, will be created and commissioned to oversee the development and testing of types of agriculture and methods of farming appropriate for the agricultural zones of the Area. This subcommittee will prepare its terms of reference and operating program for approval by the Liaison Committee. Funds will be made available to this group for testing new approaches and techniques and, in particular, will provide for the testing and standardization of techniques and products on specially designated private

farms which meet the criteria for location, type of farming and management. These programs will be evaluated and co-ordinated with the training and land utilization programs, and will serve as an adjunct to the farm management training program.

### *Cost*

The cost of the development and testing of farming techniques will be met partly under the regular program budgets of the Quebec Department of Agriculture, and the Canada Department of Agriculture through its research station at Ste-Anne-de-la-Pocatière. Under the operational budget of Ste-Anne-de-la-Pocatière station, it is expected that \$1,000,000 over a five-year period will be spent on research directly relevant to agricultural development in the Area. In addition to these funds and subject to allocation and approval by the Liaison Committee, \$1,000,000 will be made available to the subcommittee.

In addition, \$750,000 will be provided for the establishment and use of privately-owned demonstration farms as part of the on-farm management training program. The effect of this program will be to redirect the ongoing research and development to the potentials of the Area. These demonstration farms will be set up and supervised by the agents of the regional office of the Quebec Department of Agriculture. The management section of the latter will be entrusted with analyzing the results of research.

The total outlays for research will thus be increased by \$1,750,000.

## ***Program 2.4***

### **Rationalization of the Farm Supply and the Agricultural Products Processing Industries**

In modern farming, the degree to which profits and production potentials are realized depends largely on the efficiency of processing and supply industries, and the degree of integration of operations in those industries with those of farming operations. Because of this interdependence between the supply, producing and processing functions, the structural change in farming should be associated with the readjustments and developments in these related sectors.

In the farming zones of the Area, there are about 26 industrial milk processing plants and a similar number of farm supply stores, most of which are owned and operated by co-operatives. As a result of rationalization of the use of land presently in farming, most of the milk processing plants and supply stores will become obsolete because of inadequate capacities, wrong locations and old machinery. But, at the same time, modern farms in the agricultural zones of the Area will require the services of modern and well-located processing and supply centres. For milk, for example, it would appear that the sustainable level of production could support no more than three milk processing plants within the Area. To deal with the problem of the obsolescence of the existing processing and supply centres, and to provide for the establishment of the new ones that will be required, a program will be established to:

- (a) determine which of the existing processing and supply centres will become obsolete as a result of the rationalization of farming in the Area;
- (b) on the basis of the programmed demand for farm supplies and the volume of supply of farm products, determine the locations and characteristics of new processing and supply centres;
- (c) provide data which will be needed to synchronize the closure of obsolete centres and the opening of new centres with the process of rationalization of farming in the farming zones;
- (d) provide sufficient financial aid to enable concerns to carry out efficiently the process of adjustment and development in the processing and supply sectors. However, there will be no direct financial assistance under this program for the establishment of new processing plants or expansion of the existing ones.

### *Cost*

To carry out the provisions of this program, funds of \$3 million will be provided to compensate for capital losses incurred by owners of the processing and supply facilities as a result of the rationalization in farming. This compensation for capital losses



should provide the concerns with adequate funds that may be required to establish new processing and supply centres in the agricultural zones of the Area.

### **3. FORESTRY**

This part of the Agreement seeks to change the development pattern in order to ensure a rational use of forest resources to provide stable and well-paid employment for about 3,000 people. The value of production could be greatly increased. Accordingly, the main objective of this Plan is to rationalize and modernize forest exploitation in order to:

- (a) stabilize employment;
- (b) raise wages; and
- (c) increase the value of output.

The achievement of those objectives will require:

- (a) the delimitation of forest zones in which development will take place;
- (b) the acquisition of private forests and concession rights to establish domainal forests, which will simplify the types of tenure and facilitate the implementation of long-term plans for exploitation and conservation required to balance growth with supply;
- (c) the establishment of experimental forests and demonstration forests in order to test new forest techniques and to promote a better development of private forests.

The people affected by the reorganization of the forest sector will be eligible for assistance measures provided by other programs in the Agreement.

#### ***Program 3.1***

#### **Reorganization and Development of the Primary Sector**

The components of the program are as follows:

- (a) To design and administer an integrated development plan for forest resources. This plan will tend to improve both the exploitation and conservation of forests and will provide for the co-ordination of the measures which will be taken in conjunction with the development for training, mobility and welfare programs.

- (b) To delimit eight private and eight public forest zones. The criteria used to delimit the boundaries of forest zones have been the characteristics of the resource itself, the type of forest utilization, and the distances between the forest and the production centres, all of which tend to reduce the imbalance between demand and supply.
- (c) To purchase private forests and concession rights to consolidate exploitation zones and assist in establishing domainal forests.
- (d) To introduce modern methods of development and management.

This program, when fully implemented, will enable Quebec to carry into effect further reforms that are basic to the full rationalization of forest resource exploitation in the Area. At the secondary industry level, the main objective will be the consolidation of saw-mills which, in 1963, were about 110 in number. It will require an increase in the scale of their operations, a reduction in their number to about 25 and modernization of their equipment in order to provide stable and well-paid jobs.

Reorganization of the primary sector should make it possible for the secondary sector to obtain supplies more economically and, in the long run, new modern methods of development and management will ensure the continuity of this program.

### ***Program 3.2***

#### **Purchase and Consolidation of Private Forests and Concessions**

This program will include the purchase of private forests and concessions to be set up later as domainal forests, according to the needs.

- (a) Private forests cover about 425 square miles and forest concessions comprise 1,500 square miles. Purchasing prices and compensation will be established according to the standards and methods in use in the Quebec Department of Lands and Forests, but the price per acre shall not exceed \$25 for private forests and \$6 for forest concessions.

- (b) In the consolidation process, it will be necessary perhaps to trade some forest concessions. Should the occasion arise, the terms provided in the Quebec Department of Lands and Forests Act will apply.

### ***Program 3.3***

#### **Experimental and Demonstration Forests**

The Quebec Department of Lands and Forests will establish an experimental forest and will set up a research program with the following objectives:

- (a) to acquire a better knowledge of the forests in the territory in order to achieve intensive development programs;
- (b) to develop and adapt silviculture techniques to the Area in conservation, regeneration, tree growth and soil improvement.

In addition to the experimental forest, the Department will establish a number of demonstration forests, in order to apply tested silviculture techniques to different stands. These forests will be used for the education of small woodlot owners. They will be of easy access and chosen so as to include representative stands. The instruction given will cover mainly thinning and partial cutting methods, cutting for regeneration, reforestation methods, the improvement of varieties and the control of useless shrubs.

The value of demonstration forests is directly related to the research done in the experimental forest. Consequently, the success of the program will depend on a satisfactory integration of these two projects.

### ***Program 3.4***

#### **Reforestation and Silviculture Techniques**

In the Area there are some 650 square miles of unproductive land, of which 345 square miles are presently cleared in zones unsuitable for farming. The objectives of this program are to reforest open, burnt-out or cleared lands, to improve existing stands and, in the long run, to stabilize soils, to control the under-

ground water-level and to prevent erosion. The implementation of the program will include the following stages:

- (a) the development of reforestation and silviculture techniques;
- (b) the building up of nurseries for the supply of seeds and seedlings;
- (c) the selection and delimitation of lands for reforestation and stands for treatment;
- (d) the programming of reforestation work and silviculture techniques.

In addition to its contribution to the forestry sector, this program will form an important element in the work training project of the development services program. The Quebec Department of Lands and Forests will be responsible for the selection of areas to be reforested, and for the provision of seedlings, machinery and the salaries of work-training staff. The supervision and organization of the work force will be the responsibility of the development services, which, in consultation with the Department of Lands and Forests, will work out an annual reforestation program for approval by the Liaison Committee.

#### **4. FISHERIES**

The Quebec fishing industry is under-developed and has not adapted to the standards of competition found in other economic sectors, in spite of very large direct or indirect subsidies from the Government of Canada and the Government of Quebec. Three programs are proposed to improve the situation, and the immediate objectives are:

- (1) To strengthen and put on a viable basis that part of the Area's fisheries which may become the most profitable, namely deep-sea fishing. Thus certain definite measures to improve and develop deep-sea fishing are considered essential, such as the use of more advanced techniques, the concentration of workers, and finally rationalization along with some diversification of production.
- (2) To provide a program for the reduction of unproductive coastal fishing installations and the phasing-out of both



inshore and deep-sea fishing centres which, in the long run, are not viable.

- (3) To intensify research into technology, resources and markets in order to develop new enterprises and products based on the exploitation of species not used at present.

### ***Program 4.1***

#### **Offshore Fishing**

This program is aimed at the reorganization and development of offshore fisheries with the object of creating a long-term viable operation. It should permit this sector to operate efficiently and to meet successfully the competition for skilled labour.

In the Gaspé region there will be one main centre at Rivière-aux-Renards and two supporting centres at Sandy Beach and Paspébiac. In the Îles-de-la-Madeleine, Cap-aux-Meules will be maintained as the main offshore fishing centre and Havre-Aubert as a supporting centre. These centres already have fairly modern fish-processing and boat-repair facilities and, with a comparatively small improvement in infrastructure can be made to provide the services required for offshore fishing operations, and at the same time to achieve a better utilization of existing facilities. Other offshore fishing centres, like Newport, will continue to operate as long as such operations remain economically viable. Should the offshore fishing operations in those centres become economically untenable, however, they will be encouraged to phase out or relocate fishing operations in the main centres.

To meet the objectives of this program the following initiatives will be required.

- (a) Provision for refrigeration, development of appropriate fish processing plants, boat repair facilities and other services required for the efficient operation of fishing centres, notably harbour facilities where needs have been clearly demonstrated. For other centres not designated, no new investments will be made except in case of emergency.
- (b) Provision for the supply of fish to ensure higher utilization of existing fish processing capacity. Efforts will be directed

to obtaining full efficiency in the use of the present fleet—and this may require conversion of existing vessels. The addition of new units to a class (60-foot trawlers, for instance) will be acceptable only if vessels of that class are operating efficiently.

- (c) Provision will be made for special training programs for fishery operations. The shortage of skilled labour in the fishing sector is one of the major factors retarding development. Modern skills are essential on the fishing vessels, in shore facilities and in vessel maintenance. Traditional methods cannot be readily adapted to perform these new functions. The special training programs will encompass two broad categories: fishing vessel operations, comprising courses for ships' officers, skilled crewmen, and onshore maintenance staff; and fish processing plant operations, comprising courses in plant management, operation and maintenance.

Where possible, programs for courses should be adapted to obtain a measure of interchangeability between seagoing and on-shore jobs. These courses will be provided through the Canada Manpower program.

### *Cost*

In total, the cost of this program will be \$7.8 million, without taking into account the manpower training and harbour installation costs.

## ***Program 4.2***

### **Inshore Fishery Development and Adjustment**

#### ***1. Inshore Fishery Development***

A considerable variety of marine species is available in the Gulf of St. Lawrence in quantities warranting commercial exploitation. Many of these are not now being exploited even though the market is lucrative and growing. These species could include queen crabs, shrimps, fat herring, squid, sea urchins, sharks, mussels and others. The exploitation of these species will require specialized equipment and manpower, as well as special processing and marketing methods.

The objective of this program is to exploit new species capable of establishing a prosperous new industry in the Area with well-paid and steady jobs. To attain these objectives the following activities and projects will be required:

- (a) The Quebec Fisheries Branch will set up, within its administrative structure, a special management unit which will concern itself with the applied research program and fisheries development. One of its main functions will be to activate a special development co-ordination committee, which will give priority to inshore fishing.
- (b) A co-ordination group for development will be established. It will consist of officials of the Quebec Fisheries Branch and the Canada Department of Fisheries, members of the Program Management Committee and a representative from the fishing industry. The chairman will be appointed by the Government of Quebec. The function of this group will be to prepare a plan for the exploitation of new species and the implementation of this program within the framework of the Agreement.

In the Îles de la Madeleine, lobster fishermen can easily diversify their operations to include the harvesting of new marine species. Such diversification would extend the fishing season and would create new jobs. The plans for this diversification will be prepared by the special management unit, described previously, in co-operation with the development co-ordination group.

## *2. Inshore Fishery Adjustment*

Diversification of inshore fishing and the other Agreement programs will facilitate a progressive reduction in traditional inshore fishing activity of the kind that produces little profit and is highly seasonal. To attain this objective the following measures will be required:

- (a) Provision will be made for licensing inshore fishermen:
  - (i) A survey will be carried out to identify the fishermen owning boats who were actively engaged in fishing during the year preceding the survey. Fishermen who have met the requirements set will be eligible for non-transferable fishing licenses, which will

lapse if the licensee ceases to fish throughout one season. Only licensed fishermen will be eligible for the various subsidies usually granted professional fishermen.

- (ii) If necessary, persons engaged in traditional inshore fishing who have obtained licenses may be given the opportunity of exchanging their licenses for a cash payment and selling their boats and fishing equipment to the government.
- (b) Provision will be made throughout the area for the cessation of harbour maintenance by the Canada Department of Public Works in abandoned ports.
- (c) on the mainland, it is expected that about 25 fish processing facilities and two lobster processing plants will eventually be closed out. This part of the program will provide for the purchase of these small plants. In addition, the existing smoked-herring processing plants in Îles de la Madeleine cannot be operated profitably because of a stagnant market and antiquated methods of production. Under this part of the program, offers will be made to purchase some of these plants and help the remaining plants to mechanize and modernize their operations.
- (d) For the fishermen withdrawing from the sector and for residents of communities severely affected by the projects outlined in (a), (b) and (c) above, the relocation grants described elsewhere in this text will be available. Overseeing the organization of these activities will be the responsibility of the Development Services teams.

### *Cost*

The staff costs for the special development group of the Quebec Department of Fisheries will amount to \$850,000 over a five-year period. Moreover, with the approval of the Liaison Committee, a further amount of \$1.6 million will be allotted to studies based on the recommendations of the research and development teams. Also, \$600,000 will be earmarked to building and converting boats. Costs of displacement and relocation are included in the urbanization program. The cost of purchasing licenses, boats and gear will



amount to \$1.4 million. Acquisition of the processing plants will cost approximately \$160,000. The total cost of this program will be \$4,610,000 over the five-year period.

### ***Program 4.3***

#### **Fisheries Research and Development**

The objective of this program is primarily to expand and co-ordinate fishery research. To assist in this, a research development committee will be set up. This committee, under a chairman appointed by the Government of Quebec will report to the Liaison Committee and will consist of representatives from the Quebec Fisheries Branch, the Canada Department of Fisheries, the Program Management Committee and the fishing industry. Its function will be as follows:

- (a) To prepare a detailed program of research:
  - (i) on aspects of fishing and processing operations,
  - (ii) marketing studies to form the basis of a market development program, and
  - (iii) studies oriented towards the establishment of more effective training programs in fisheries.
- (b) To guide the research programs of the Quebec Department of Fisheries and of the Canada Department of Fisheries, to gather the technical information and the necessary data for the development co-ordination group, mentioned earlier in this program, to ensure that research work meets as much as possible the requirements for expansion of the sector. In relation to this program, the Minister of Fisheries of Canada may establish in Quebec, subject to availability of funds for this purpose, a fully equipped and staffed laboratory that will share in the research work required for development in the Area. The centre will be fully entitled to carry on research of a very broad nature not necessarily related to the Area.

#### ***Cost***

The expenses of this program will be borne through the regular program of the Quebec Department of Fisheries, the Canada Department of Fisheries and the Fisheries Research Board. The



Canada Department of Fisheries is spending annually \$350,000 in research for the Area. The cost of the research laboratory is estimated at \$5.2 million. The estimated cost of research conducted by the Quebec Department of Fisheries is \$3.4 million.

## **5. RECREATION AND TOURISM**

The tourist appeal of the Gaspé area will be realized only if the development of the sector is assisted and planned in order to attract more tourists, by means of more and better reception centres and services that will be competitive with those of other tourist areas of the American North East. The improvement of services should be supplemented by a better organization of the Area, taking into account the special character of each of the tourist zones of the Area. This means enhancing the attractiveness of the tourist sites, encouraging the development of priority tourist centres, establishing parks that will promote contact with nature and, in relation with those aims, creating a network of stop-overs where tourists will be able to make short stays or indulge in special activities. Moreover, there will be a special program for the development of salmon rivers which are a special tourist attraction in the Area.

This effort to develop the tourist infrastructure will be extended by a study to assess, on the one hand, the quality of existing services and, on the other hand, to determine the true potential of the industry and of the economic effects of its development.

### ***Program 5.1***

#### **Parks**

The large federal and provincial parks are important tourist-drawing assets, apart from their conservation value.

The Area still offers interesting natural sites which have remained untouched and could be developed to offer visitors the chance of outdoor recreation.

At present, Quebec has designated three zones for parks in the Gaspé Peninsula. These are the Chic-Choc and Bic Parks, which are to become provincial parks, and the Forillon Peninsula, which is to be a federal park.

Agreement in principle has been reached between Quebec and the Canada Department of Indian Affairs and Northern Development (National Parks Service) for the establishment and operation by that Department of a park in the Forillon Peninsula. The land will be acquired by the Quebec Government and leased, free of encumbrances, to Canada for a period and on conditions acceptable to both parties. Canada will be responsible for developing the park. The developmental phase will be co-ordinated with the application of the rest of the Plan through the Liaison Committee, whose first task will be to approve rigorous zoning.

The provincial parks will be designed to serve somewhat different recreational objectives. Investments will be made mostly in roads and trails. Chic-Choc Park, in the Shickshock Mountains, will be a vast wilderness area, in which a few points only will be equipped to serve the needs of those seeking contact with nature. The attractions of this park are most varied, and these mountains comprise some of the highest peaks east of the Rocky Mountains. The smaller Bic Park will feature the rocky ridge extending along the shore from St-Simon to Baie du Bic. This park will be established in order to preserve the natural beauty of the rich scenery and, because of its location, it will also serve as a recreation and open-air area for the urban populations of Rimouski and Rivière-du-Loup.

## ***Program 5.2***

### **Tourist Centres and Stop-overs**

#### ***(a) Tourist Centres***

In the past, there has been no planned development of tourist centres in the Area. However, some centres or towns have acquired a reputation as points of interest for tourists and have been more or less well exploited by private enterprise. The reputation of the centres is due to a concentration of varied tourist attractions, but the poor quality and high price of the services offered have often been detrimental to their promotion and development.

The Agreement, therefore, provides for development in three key centres likely to attract more tourists, to cause them to extend their stay and to offer accommodation which will successfully compete with other well-equipped tourist areas.

Such centres should soon become real tourist resorts. The three selected centres are: Percé, Mont St. Pierre and Carleton. The main one will be Percé, which already draws a large volume of tourists and is the point of arrival of motoring visitors. Mont St. Pierre and Carleton will be developed according to their complementary functions. They are stopping places for people going to Percé by way of the North Shore or Chaleurs Bay. Moreover, Mont St. Pierre is the gateway to the Chic-Choc provincial park, while Percé is near the proposed national park in the Forillon Peninsula.

The development of these three tourist centres will require clearly-defined zoning.

#### *(b) Stop-over Network*

The Area's attractions are so numerous and diversified that the three centres and three parks could not possibly embrace them all. The Rivière-du-Loup zone, the whole of the coastline, the Matapédia and the Témiscouata valleys, which have already been the subject of a thorough study, contain much else, the potential of which although not significant enough to justify as elaborate an investment as that of the main and two subregional centres, should nevertheless be developed so as to offer tourists a range of attractions likely to lengthen their stay or even, in some cases, to be the purpose of their trip.

The object of such specific developments is therefore to establish, in the region as a whole, a network of stop-overs where tourists, according to their tastes and preferences, may either pause along their way or stay for a night or two, or even prolong their stay as, for instance, in the case of those tourists who make up what is called a "specialized clientele".

The stop-overs, few in number, are designed according to their own potential, their respective location, their relationship with each other, on the one hand, and their relationship with the main and subregional centres, on the other.

It is chiefly along the main lines of communication that any interesting potential is likely to be exploited and developed.

### ***Program 5.3***

#### **Conservation of Salmon Rivers**

Salmon rivers are a very great tourist attraction and it is important to speed up their development in order to set up a well-organized network which will facilitate the reproduction of the species, at the same time increasing the fishing potential. In general, it is a matter of completing the installations on a number of rivers and cleaning them up to make spawning easier.

### ***Program 5.4***

#### **Commercialization of the Sector**

Finally, in order to increase the number of tourists in the Area, when development is well under way, an effort will be made to promote the reputation of the Area and help the people involved in this sector to improve their services and meet the visitors' needs.

#### ***Cost***

Acquisition of land for the federal park will cost \$1.5 million and development \$8.3 million. A sum of \$9.2 million will be spent on the provincial parks, the tourist centres and the stop-over network. Development of salmon rivers will cost \$2.8 million, while the commercialization expenses will be \$300,000.

## **6. SOCIAL AND MANPOWER DEVELOPMENT**

The structural changes that are bound to occur in the basic sectors and in industry will lead to serious problems of social and psychological adjustment and will require a considerable change in outlook. It cannot be assumed that all the people will automatically benefit from the investments that will be made in the resource sectors.

New and bold formulas and mechanisms will have to be sought in order to encourage acceptance of the necessary changes and alleviate their impact. Thus, the many forms of assistance already offered to the people in general must be further specified according to each category of clients.

Such an integration of the various services according to specific clients requires not only the fullest possible use of existing devices but also the setting-up of new structures for action and co-ordination.

### ***Program 6.1***

#### **Social Development Teams**

##### *(a) The Teams*

Social development teams will be set up to provide specific clients in designated areas with all the services they need to adjust to the changes expected to occur in the socio-economic organization of the Area.

These teams will be composed of professionals supported as far as possible by non-professionals locally recruited among the residents. Depending on the zone and the clientele, each team will include from four to eight professionals with backgrounds in either human or resource development, and will be able to call on other specialists for short-term assignments. The teams will also have the necessary clerical and administrative staff.

##### *(b) Functions of the Teams*

The work of these teams will be comprehensive and related to the categories of the clients and the designated zones. It can be broadly defined by the following functions:

- (i) Survey of the specific client populations of each zone to establish records that will help to assess the problems and to determine the main elements of the solution.
- (ii) Assessment and setting-up of working relations with the people of the zone.
- (iii) Implementation of a communication process with the people of the zone to inform specific clients of the content of the Plan, the general services and options



available, and the mechanisms through which these services and options can be obtained. This communication process will also have to provide an analysis of the reactions of the residents so as to ensure that the teams operate in the right direction and that the mechanisms of the Plan remain constantly adjusted.

- (iv) Establishment of a concrete plan of action in relation to the zone and the category of clients concerned.
- (v) Selection, assessment and guidance of the client populations in terms, on the one hand, of their social, economic and psychological characteristics and, on the other hand, of the many options open to them.
- (vi) Constant assessment of the results of their action and of the impact of the Plan.

### *(c) General Strategy*

The first step will be the recruiting and organization of a master team under the direction of the administrative structure of the Plan.

The responsibilities of this team, whose formation is essential, will be 1) to establish the over-all action strategy of the social development teams; 2) to organize and conduct seminars for the professional members of the teams, and training sessions for non-professional members; 3) to maintain continuous liaison with officials responsible for the implementation of programs in the field of resources; 4) to co-ordinate and assess the work of field teams.

In addition to integrating many services available to the people, these teams will have access to a special fund of \$5 million to implement certain projects not specifically provided for by the Plan or by regular programs.

## Costs

The funds needed to execute the program of organizing teams of counsellors in social development will be as follows:

	Year	5-Year Total
Master team (1 operating for 5 yrs.)		
Salaries and overhead.....	\$103,000	\$ 515,000
Training sessions.....	100,000	500,000
Program design and evaluation.....	60,000	300,000
TOTAL.....		\$ 1,315,000
Pilot teams and implementation teams.....		\$10,185,000
Fund for special development service projects.....		5,000,000
PROGRAM TOTAL.....		\$16,500,000

## Program 6.2

### Manpower Development

At the present time, the Canada Department of Manpower and Immigration and the Quebec Departments of Labour and Education spend several millions of dollars each year for the academic and occupational education of adults in the Area. The extent of that effort, much greater than in other similar areas, is due to the efforts made in the last few years by the BAEQ, in co-operation with government agencies concerned, during the preparatory stage of the Plan.

For up-grading the labour force and permanent manpower reclassification, three types of clients can be determined according to their greater or lesser capacity to be absorbed into the labour market.

- (a) Persons capable of being rapidly absorbed into the labour market after long or short periods of general and vocational training.
- (b) Persons who, for one reason or another, have not sufficient general and vocational training to be absorbed into the labour market and who will require special rehabilitation programs over a more or less long period.
- (c) Persons who will not, to all intents and purposes, be absorbed into the labour market.

For each of these categories of clients, the following programs will be provided:

*(a) For the first category of clients*

- (1) General and occupational training according to present arrangements between governments, and basic education for those who cannot be admitted immediately to the last stages of basic up-grading included in occupational training. This training will be given to the population of the Area, either inside or outside the Area, depending upon the most efficient way of accomplishing this.
- (2) Travelling grants for those who take the courses, and grants for job investigation and relocation for those who move within the Area or those who leave it.
- (3) Living allowances for eligible adults.
- (4) Identification, essential to the success of the Plan, either inside or outside the Area, of stable and productive employment for a large number of people of the Area. The placement services will play an essential role and will have to take note constantly of the rate of implementation of the various aspects of the Plan.
- (5) Setting up in Montreal a reception centre for migrants from the Area, which will operate in direct co-operation with agencies already involved in that kind of work. Even though it might be felt desirable to have such centres in other areas of the province, the Montreal one will be created on an experimental basis.
- (6) Establishment of two accelerated training centres for adult manpower. Quarters connected to these centres will provide convenient accommodation for short but intensive training sessions. One is expected to be in Rimouski and the other in the Gaspé, and will be built with the financial help of Central Mortgage and Housing Corporation and of the Quebec Housing Corporation.

*(b) For the second category of clients*

It is very difficult to estimate the number of these clients who are in fact half-way between those who can be rapidly absorbed into the labour market and those who can not.

These clients need a specialized, often long, training in very particular conditions and the teaching methods will have to be carefully established.

Some infrastructure work carried out by governments and some special work might be used as rehabilitation experiments for this category of clients. Therefore, certain portions of this work could be carried out by this client population under the supervision of experts who would give them both practical and formal training.

*(c) For the third category of clients*

As for the handicapped who will never be able to enter the labour market, the existing legislation provides a sufficient number of detailed mechanisms, so that specific projects do not have to be included in the Plan.

*Costs*

(1) Up-grading for adults and occupational costs and allowances, employment services and manpower mobility grants.....	\$92,000,000
(2) Montreal reception centre.....	\$ 600,000
(3) Accommodation connected with training centres.....	\$ 2,000,000
(4) Specific rehabilitation projects.....	\$ 3,000,000
<b>TOTAL.....</b>	<b>\$97,600,000</b>

## 7. URBANIZATION

Over-all, the BAEQ Plan anticipated that 9,400 families would change jobs, but only 6,500 would move to another location. Of these, between 2,000 and 3,000 families would emigrate to outside the Area, while the main urban centres would receive about 2,500.

The programs provided in this part of the Agreement are intended to facilitate this relocation process in order to minimize the hardships caused by it and to provide in an efficient manner the social capital needed for the establishment of people and the setting up of dynamic activities in the regional centres.

### *Program 7.1*

#### **Urban Planning and Infrastructure**

A task force will be formed to assist the designated urban and service centres. Its function will be to advise municipalities on

urban planning problems arising from the rapid growth of the population.

- (a) In the urban centres, this task force will assist in preparing plans and establishing the various standards and procedures to be used as a planning framework, so as to meet the objectives of the regional plan and co-ordinate the urban sector with the changes arising in other sectors.
- (b) In the service centres the team members will act mostly as consultants and will try to improve services and accommodate the people attracted to them.
- (c) It is estimated that 2,500 families over the next five years will settle permanently in the three main centres of Rimouski-Mont-Joli, Rivière-du-Loup and Matane, over and above the normal growth rate in these centres. This will require additional outlays for municipal services to meet the needs of this new population, of whom many will be in a low-income category.

In order to help ease this burden and to encourage these municipalities to accept the incoming families, additional capital grants will be made available to them. These grants will be paid to them for the carrying out of certain works, provided that the planning and counselling procedures described in a) and b) have been respected.

## ***Program 7.2***

### **Relocation and Housing**

As previously indicated, it is expected that some 6,500 families will move from their present location. In order to accelerate this movement, financial assistance and special measures will be provided to enable these people to find housing. These measures are necessary because these people for the most part have low incomes.

#### ***(a) Moving Allowances***

In the non-agricultural zones, outside the designated urban centres, moving allowances will be granted to families moving out of the Area or going into designated centres. Because of the serious difficulties which are



likely to arise in the marginal parishes if the people in these parishes decide not to leave more or less as a group, it is intended, if 80% or more of the population of the parish vote to leave, that family heads will be eligible for a grant of up to \$2,400 according to the number of dependents. In all other cases, the amount of the allowance will be only \$1,000. This moving allowance will apply to all people in the above categories, but those eligible for the manpower mobility grant will find their moving allowance decreased by an amount equal to their mobility grant. It is estimated that about 40 per cent of families that will be moving will be eligible for assistance under the program, the cost of which will amount to \$6 million.

(b) *Housing*

In the three main urban centres, special measures will be taken to assist in housing on the basis of the provisions under the pending "Assistance in Special Rural Development Areas" NHA amendment. Those measures concerning relocation and housing will be implemented in co-operation with the Social Development Services. The special assistance will be used for the acquisition and the development of lands and for the construction of dwellings intended for sale or rental purposes for those families participating in other programs under this Agreement. Loans will be granted for home improvement. About 2,500 families will benefit from this assistance. The estimated cost of assistance for land acquisition is \$3.75 million, for housing for sale \$3.6 million, and for rental housing \$2.4 million, for a total amount of \$9.75 million. This program will be carried out through the Quebec Housing Corporation.

## 8. REGIONAL TRANSPORTATION

Changes which modify the structure of the regional economy, the distribution of population and centres of economic activity, will require improvement and reorganization of the communication links within the Area, and between it and other areas. The objective of this part of the Agreement is to provide the communica-

tions network that is necessary to develop the economic and social potential of the Area, and to strengthen the links between this Area and the world outside.

### ***Program 8.1***

#### **Highway Network**

The BAEQ report recommended substantial investments in the highway network to permit the development of the tourist sector and other economic activities. However, it seems more appropriate, at the beginning of the development process, to give priority to developing human capital and to proceed with great changes in the economic structures of the Area. In addition, it is difficult to determine priorities in the construction of roads until one can foresee more clearly the population shifts and the functional role which will devolve upon each zone of the Area.

Accordingly, road construction will be limited to the following two projects:

- (a) The construction of access roads to the mining centre of the Area. These roads are directly related to two or three mining investment projects which are now being developed and which should begin operation soon.
- (b) The construction of roads required immediately for the centralization of the population, and for the development of tourism, fisheries, agriculture and forestry. These projects will be co-ordinated with the work of the social development teams who will be responsible for the necessary manpower.

#### ***Cost***

Access roads to the mines will cost \$7.2 million, and an amount of \$8 million will be provided for other priority roads.

### ***Program 8.2***

#### **Inter-Regional Communication Links**

In order to re-integrate the Area economically and socially with the rest of the Province of Quebec and North America, the following steps will be taken:

- (a) A searching study of the transportation system will be undertaken jointly by the Quebec and Canada agencies

and departments responsible for transportation and involved in the implementation of the Development Plan. When this study has been completed and analyzed, a program will be evolved with a view to implementing an integrated transportation program. The Canada Department of Transport will then be able to proceed with the construction and improvement of harbour and other facilities, and an amount is provided to that end. In the meantime, in the light of information already available, projects b) and c) which follow will be undertaken.

- (b) The ferry service will be improved for the benefit of the Îles de la Madeleine to promote the economic development of these islands. Work can begin immediately, even though a firm decision has not yet been taken on the liaison port.
- (c) The Rimouski-Mont-Joli airport will be improved if it is possible to increase the frequency of air services at this centre. This project will be implemented by the Canada Department of Transport out of its running expenditures.

## 9. RESEARCH

The attainment of the objectives of this Agreement is heavily dependent on continuous intensive research and planning. Finalization of details and program development work have to be completed, and throughout the implementation stage of the Plan, a high degree of flexibility and co-ordination in the application of the strategy is required to synchronize the pace of development and adjustment with changes in general economic conditions, and to exploit fully the resulting labour absorption capacity outside and inside the Area. Also, the impact of the implementation of each program or group of programs has to be measured and assessed, and if necessary these programs have to be modified in order to achieve better results. Finally, an over-all evaluation of the effects of the implementation of the Plan has to be carried out, so as to appraise the effectiveness of the program as a whole.

### *Program 9.1*

To carry out the research and program development tasks, a research unit will be available to the Plan Co-ordinator. Its func-

tions will be to assist in implementing the Agreement and, on the basis of assessment of information and analysis of data, to work out new programs and strategies and modify existing ones, in order to relate their impact more effectively to the general objectives of the Agreement. A total budget of \$3.4 million will be provided under the Agreement to carry out those functions.

### ***Program 9.2***

A long-term research program to ensure and evaluate the effects of actions under this Comprehensive Rural Development Program will be set up under the Management Committee.

The Quebec Bureau of Statistics, in co-operation with the Rural Development Branch, Department of Forestry and Rural Development, will provide the services required to secure an adequate flow of data and the creation of a data bank with the necessary handling and analysis capabilities. At the earliest stage of the programs, a team will clarify and interrelate the objectives to the point of establishing criteria for measuring the degree to which the objectives have been met. The existing data base will be examined and the methods and arrangements for providing an adequate supply of data for monitoring purposes will be specified. The collection of these data will be on a regular basis. An information bank to store and handle the data will be created in conjunction with Quebec. These services will be established in Quebec and will be an essential factor in both the overall evaluation and in the independent evaluation carried out by the Plan's agencies. They will be compatible with federal data banks and those of other provinces to facilitate the exchange of information, and inter-program and inter-provincial evaluation, and to make the best use of existing data handling systems.

Through the full utilization of these documentation services and the handling and evaluation capability, it will become possible to examine in depth the economic and social impacts of the Plan in the Area and to assess the validity of this program in a concrete and precise fashion in relation to the over-all policy of economic development.

The cost of this program is estimated to be \$1 million.

## Schedule C

## SUMMARY OF COST SHARING UNDER THE AGREEMENT

PROGRAMS	TOTAL	CANADA			%
		QUEBEC	FRED	OTHER	
	\$'000	\$'000	\$'000	\$'000	
AGRICULTURE					
Land Acquisition and Improvement—Revolving Fund.....	8,000	2,000	6,000		75
Land Diverted to Other Uses.....	3,000	750	2,250		75
Administration of Land Acquisition Program.....	1,000	250	750		75
Training Staff and Management Courses.....	2,100	525	1,575		75
Research, Development and Demonstration Farms.....	1,750	438	1,312		75
Rationalization of Farm Supply Services and of Processing Industries	3,000	750	2,250		75
Ste-Anne Experimental Station.....	1,000			1,000	100
SUB-TOTAL.....	19,850	4,713	14,137	1,000	76
FORESTRY					
Forest Development.....	1,500	600	900		60
Purchase of Seigniories and Concessions.....	12,280	6,140	6,140		50
Experimental Forest and Demonstration Forests.....	1,650	1,650			0
Reforestation and Silviculture Treatments.....	2,200	880	1,320		60
SUB-TOTAL.....	17,630	9,270	8,360		47



## FISHERIES

Offshore Fishing Infrastructure.....	4,800	1,920	2,880	60
Fishing Vessels.....	3,000	3,000		0
Inshore Fishing Development.....	2,360	944	1,416	60
Inshore Fishing Adjustment.....	1,400	350	1,050	75
Development Co-ordination Group.....	850	340	510	60
Quebec Research.....	3,400	3,400		0
Federal Research and Development.....	6,950		6,950	100
SUB-TOTAL.....	22,760	9,954	5,856	56

## RECREATION AND TOURISM

Federal Park (a) Development.....	8,300		8,300	100
(b) Purchase of Land.....	1,500	1,500		0
Land and Development for Provincial Parks, Development of Stop-overs, Tourist Centres, Conservation of Salmon Rivers and Promotion.....	12,300	3,075	9,225	75
SUB-TOTAL.....	22,100	4,575	9,225	79

## SOCIAL DEVELOPMENT AND MANPOWER IMPROVEMENT

Social Development Services.....	15,100	3,020	12,080	80
Development Services Fund.....	5,000	1,000	4,000	80
Upgrading and Training Costs and Allowances, Employment Services and Mobility Grants.....	92,000	200	92,000	100
Residences for Training Centres.....	2,000		1,800*	90
SUB-TOTAL.....	114,100	4,220	16,080	96

\* Loan under National Housing Act, 1954.

## SUMMARY OF COST SHARING UNDER THE AGREEMENT—Concluded

PROGRAMS	CANADA			
	TOTAL	QUEBEC	FRED	OTHER
	\$'000	\$'000	\$'000	%
URBANIZATION				
Planning.....	1,100	275	275	550
Infrastructure.....	5,000	2,500	2,500	50
Relocation Assistance.....	6,000	1,200	4,800	80
Housing.....	9,750	2,438	7,312	75
SUB-TOTAL.....	21,850	6,413	14,887	70
REGIONAL TRANSPORTATION				
Roads (a) Access to Mining Areas.....	7,200	1,800	5,400	75
(b) Others.....	8,000	3,200	4,800	60
Transportation Study.....	400		400	100
Airport Development.....	1,000			1,000
Ferry Service.....	2,500			2,500
Harbours.....	12,000			12,000
SUB-TOTAL.....	31,100	5,000	10,600	84

RESEARCH				
Research Team and Program.....	3,400	850	2,550	75
Evaluation.....	1,000	250	750	75
SUB-TOTAL.....	4,400	1,100	3,300	75
ADMINISTRATION				
Information and Administration.....	3,500	875	2,625	75
Area Participation.....	1,500	375	1,125	75
SUB-TOTAL.....	5,000	1,250	3,750	75
GRAND TOTAL.....	258,790	46,495	86,195*	126,100
82				

\* Out of that total, \$2.7 million will be charged to ARDA funds.











